

Message Text

PAGE 01 GENEVA 04867 121528Z

53

ACTION NEA-06

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INFO AMEMBASSY KABUL

C O N F I D E N T I A L GENEVA 4867

LIMDIS

EO 11652: GDS

TAGS: SNAR, AF

SUBJECT: AFGHANISTAN - NARCOTICS

1. SUMMARY: IN CONVERSATION SEPTEMBER 11 WITH DAVIES, MISOFF LEARNED THAT UN HAS FORWARDED LIMITED AGREEMENT FOR DRUG CONTROL ENFORCEMENT ASSISTANCE TO AFGHAN AUTHORITIES AND THAT OSMAN HAS ADVISED THAT AFGHAN GOVT IS APPARENTLY READY TO SIGN. ONCE AGREEMENT IS SIGNED, DAVIES SAID HE INTENDS ASAP TO SEND FRG POLICE ADVISER TO KABUL AND TO URGE AFGHAN GOVT TO ENACT COMPREHENSIVE DRUG LEGISLATION BY DECREE. DAVIES INDICATED ALSO THAT AFGHANS WANT CONSORTIUM OF POTENTIAL DONORS TO DEVELOPMENT PROGRAM TO BE CONVENED FOLLOWING UNGA ADJOURNMENT AND EXPECT ANTE FOR PROJECTS TO BE \$500 MILLION OVER TWENTY YEARS. FURTHERMORE, AFGHANS ARE PRESSING FOR MAJOR INFRASTRUCTURE SURVEYS TO BE UNDERTAKEN IN BADA KHSHAN/NANGARHAR. DAVIES EXPRESSED GENERAL DISCOURAGEMENT ABOUT SITUATION IN AFGHANISTAN AND PROSPECTS FOR UN BEING ABLE WORK EFFECTIVELY ON DRUG CONTROL THERE. END SUMMARY.

2. IN CONVERSATION WITH DAVIES SEPT 11, MISOFF LEARNED
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PAGE 02 GENEVA 04867 121528Z

FOLLOWING RE DEVELOPMENTS CONCERNING PROPOSED UN DRUG CONTROL PROGRAM IN AFGHANISTAN.

3. THREE ELEMENTS EMERGED FROM DAVIES' RECENT DISCUSSIONS

KABUL WITH DEPUTY FOREIGN AFFAIRS MINISTER ABDULLAH AND OTHERS AS WELL AS FROM OSMAN'S CONVERSATIONS WITH DAUD:

A. AFGHANS WANT PRELIMINARY ASSISTANCE INVOLVING ADVISORY SERVICES AND EQUIPMENT TO ENABLE POLICE FORCE TO SET UP NARCOTICS SQUAD WITHIN INTERIOR MINISTRY.

B. AFGHANS ALSO WANT CONSORTIUM OF POTENTIAL DONORS TO DEVELOPMENT PROGRAM TO BE CONVENED FOLLOWING UNGA ADJOURNMENT AND DAUD HAS MADE CLEAR HE EXPECTS ANTE FOR DEVELOPMENT PROJECTS TO BE \$500 MILLION OVER TWENTY YEARS.

C. IN ADDITION, DAUD WANTS MAJOR "IBRD-TYPE INFRASTRUCTURE SURVEYS" TO BE UNDERTAKEN IN BADAKHSHAN AND NANGARHAR.

4. UPON DAVIES' RETURN TO GENEVA, HE PREPARED AND FORWARDED TO KABUL SEPT 5 LIMITED PREPARATORY ASSISTANCE AGREEMENT FOR ENFORCEMENT AID PROVIDING FOR EXPENDITURE OF \$150,000, WITH AFGHAN GOVT INPUT OF 992,000 AFGHANIS. OSMAN, WHO REMAINED IN KABUL TO TRY OBTAIN AFGHAN GOVT'S SIGNATURE OF AGREEMENT, CABLED DND SEPT 11 THAT AFGHANS "HAD AGREED IN PRINCIPLE" TO SIGN. IN RESPONSE TO MISSOFF'S QUERY AS TO WHAT THIS MEANT, DAVIES SAID "IT CAN BE TAKEN AS FAIRLY FIRM THAT SIGNING WILL PROCEED SOON, THAT OSMAN WOULD NOT HAVE SENT CABLE UNLESS HE WERE CERTAIN OF THIS".

5. DAVIES SAID THAT ONCE PRELIMINARY ASSISTANCE AGREEMENT IS SIGNED HE PROPOSES PROMOTE QUICK ACTION TO SEND POLICE ADVISER TO KABUL. IF FRG IS NOT PREPARED TO PROVIDE ADVISER BILATERALLY, THEN UNFDAC WILL PROCEED ASAP TO HIRE FRG POLICE SPECIALIST. MISSOFF ASKED WHEN UN INTENDS PRESS FORWARD WITH AFGHAN DRUG LEGISLATION. DAVIES REPLIED THAT AS SOON AS PRELIMINARY ASSISTANCE AGREEMENT IS SIGNED UN WILL ENCOURAGE AFGHAN GOVT TO ENACT COMPREHENSIVE DRUG CONTROL LEGISLATION BY DECREE. ADDED HE IS ASKING NOLL TO PROCEED ASAP TO PREPARE POSSIBLE TEXT.

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PAGE 03 GENEVA 04867 121528Z

6. DAVIES SAID OSMAN'S CABLE OF SEPT 11 INDICATED THAT DAUD IS CONTINUING TO PRESS HARD FOR DEVELOPMENT SURVEYS IN BADAKHSHAN/NANGARHAR AND HAS REQUESTED THEY BE UNDERTAKEN IN TIME BE COMPLETED BEFORE CONSORTIUM CONVENES. DAVIES NOTED HE ADVISED AFGHANS WHEN HE WAS IN KABUL THAT UN HAS NEITHER EXPERTISE NOR FUNDS TO UNDERTAKE MAJOR SURVEYS OF THIS KIND AND THAT THEY SHOULD REQUEST IBRD TO PROVIDE THIS TYPE OF ASSISTANCE. ADDED HE IS NOT QUITE SURE HOW HE SHOULD MOVE ON THIS MATTER, THAT HE DOUBTS SUBSTANTIAL FUNDS REQUIRED FOR SUCH SURVEYS ARE LIKELY BE FORTHCOMING NOW. FURTHERMORE, COMPLI- CATIONS ARE PRESENTED BY DAUD'S INSISTENCE THAT PERSONNEL USED IN ANY SUCH SURVEYS BE EXCLUSIVELY SCAN/EE NATIONALS, THAT NO NATIONALS OF NATO COUNTRIES BE UTILIZED.

7. DAVIES SAID THAT WHILE IN KABUL HE CALLED ON SEVERAL EMBASSIES TO ASCERTAIN WHAT GOVTS MIGHT BE PREPARED DO TO ASSIST IN UN DRUG CONTROL EFFORT. HE FOUND THERE IS GENERAL DISILLUSIONMENT ABOUT SITUATION IN AFGHANISTAN AND ON BASIS HIS CONVERSATIONS CONCLUDES THAT CONSORTIUM MEETING "WILL BE A FLOP". PRC REP HAD NOT BEEN AT ALL ENCOURAGING ON POSSIBILITY OF PROVIDING ANY ASSISTANCE. UK AGREED TRY PERSUADE HMG TO FURNISH EQUIPMENT/TRAINING. JAPANESE CHARGE INDICATED HE DOES NOT FAVOR GOJ'S PROVIDING ANY ASSISTANCE AT PRESENT TIME. DAVIES UNABLE SEE SOVIET AMBASSADOR. POLISH AMBASSADOR SPOKE VAGUELY ABOUT POSSIBILITY OF POLAND'S PROVIDING SOME EXPERTS. SAUDI ARABIAN AMBASSADOR'S COMMENTS WERE CONFINED TO LENGTHY HARANGUE ON THE KORAN. HE DID NOT SEE IRANIAN AMBASSADOR SINCE HE WAS EXPLICITLY ASKED BY AFGHAN GOVT NOT TO DO SO.

8. DAVIES NOTED HE HAD ALSO TALKED WITH PAKISTAN EMBASSY OFFICIALS IN KABUL AND THEY SEEMED RELAXED. OBSERVED THIS CONNECTION THAT INFO AVAILABLE HIM (DAVIES) INDICATES THAT "AFGHANS HAVE MOVED TANKS AND TROOPS TO PAKISTAN BORDER, PARTICULARLY AT PAKTIO" AND THAT "SOVIETS ARE TRAINING INDIAN TROOPS WITH AFGHANIS AT JALALABAD".

9. DAVIES SAID HIS VISIT TO KABUL HAD LEFT HIM FEELING "EXTREMELY DISCOURAGED" AT POSSIBILITY OF BEING ABLE TO ACHIEVE ANYTHING IN AFGHANISTAN. SAID ONE FACTOR WHICH JARRED HIM MOST IS STRENGTH OF "ANTI-AMERICAN ATTITUDE" EXPRESSED TO HIM BY AFGHAN OFFICIALS AND PARTICULARLY BY ABDULLAH. FURTHER HE FOUND CONFIDENTIAL

PAGE 04 GENEVA 04867 121528Z

PARTICULARLY DISCOURAGING NEGATIVE RESPONSE BY DAUD TO PROPOSAL TWICE MADE ON DAVIES' BEHALF BY OSMAN THAT AFGHAN GOVT SHOULD MOVE FORWARD PROMPTLY ON ENFORCEMENT MEASURES IN THE HELMAND VALLEY. DAVIES NOTED THAT IF AFGHANS REFUSE TO MOVE ON ENFORCEMENT THERE WITH RESULT THAT DEVELOPMENT ASSISTANCE POURED INTO HELMAND VALLEY RESULTS IN BIGGER, BETTER AND MORE OPIUM POPPIES, THEN NO COUNTRY CAN BE EXPECTED TO OR SHOULD PROVIDE DEVELOPMENT ASSISTANCE IN BADA KHSHAN/NANGARHAR. NOTED HE ALSO FINDS DISCOURAGING DAUD'S INSISTENCE THAT NO NATO NATIONALS CAN BE USED IN ANY SURVEYS IN BADA KHSHAN/NANGARHAR AND WHAT THIS MAY PORTEND FOR UN PROGRAM. HE ASSUMES IT COULD MEAN THAT NONE OF DND'S EXPERTS--MOST OF WHOM, INCLUDING HIMSELF, ARE NATIONALS OF NATO COUNTRIES--CAN BE USED IN ANY UN PROGRAM UNDERTAKEN THESE PROVINCES.BASSIN

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